March 20, 2017

Dear Parents and Students,

It is my pleasure to inform you that the Massachusetts School Building Authority (MSBA) has agreed to partner with the Town of Millbury and Millbury Public Schools to address key facility deficiencies of the Raymond E. Shaw School. This is very exciting news! In the coming years, we will be examining the needs of our students, the school, and our community. With the help of State Treasurer Deborah Goldberg and the MSBA, we will be renovating or building a new R.E. Shaw School for the first time since 1975.

As a first step, the Millbury School Committee will form a School Building Committee made up of key stakeholders. This Committee will oversee the entire planning, design, and construction process. If you are interested in serving on this Committee, please send a letter of interest to the Millbury School Committee, 12 Martin Street no later than April 19, 2017.

In the first phase of the MSBA process, the Committee will partner with an engineering firm, a project manager, and an architect to conduct a Feasibility Study. This comprehensive study will evaluate the schools’ structural, mechanical, and programmatic deficiencies, survey the school’s campus, develop enrollment projections, and identify a shared vision for the future of the R.E. Shaw School. The Feasibility Study, which will take 12 to 18 months to complete, will cost approximately $550,000. Millbury residents will be asked to consider approving a debt exclusion, which will appear on the Town’s election ballot on April 25th and at this year’s Town Meeting on May 2nd. This cost is subject to reimbursement from the state at a rate slightly higher than 50%.

At the conclusion of the Feasibility phase, the R.E. Shaw School will undergo a renovation or new construction project. The cost of the entire project is also subject to reimbursement from the state at a rate slightly higher than 50%.

You will have an opportunity to learn more about this project over the coming months, including open house events at Shaw to further explain the building process and provide tours of the school. Please visit the Millbury Public Schools website at https://www.millburyschools.org for key updates and other helpful information.

Sincerely,

Gregory Myers
Raymond E. Shaw Building Project: Frequently Asked Questions

Q: How did we get to this stage of the project?
On March 22, 2016, the School Department presented its rationale to the Board of Selectmen for partnering with the MSBA to address building deficiencies at the R.E. Shaw School. After discussion and several thoughtful questions, the Board of Selectmen agreed that the School Committee should initiate this process by submitting a Statement of Interest to the MSBA, which it did the following month. The Superintendent of Schools periodically updated the School Committee on the status of the Statement of Interest during its open meetings. On February 15, 2017, the MSBA Board of Directors unanimously approved the Statement of Interest and agreed to partner with Millbury to either renovate or build a new Shaw School. Of the 156 Statements of Interest submitted to the MSBA in 2016, the Shaw School was one of 65 projects that were accepted into the program, and one of only 17 projects approved for renovation or new construction.

Q: What are next steps?
Now that the MSBA has agreed to partner with us, the District may begin the process of forming a School Building Committee. The School Building Committee will then select a project manager, an engineering firm, and an architect to conduct a comprehensive Feasibility Study. The Feasibility Study will cost $550,000 to complete and is subject to slightly more than 50% reimbursement from the MSBA. In order to proceed, residents will be asked to consider approving a debt exclusion in the amount of $550,000, which will appear on the Town’s election ballot on April 25th and at this year’s Town Meeting on May 2nd.

Q: Why do we need a new or renovated R.E. Shaw School?
The Raymond E. Shaw School was constructed in 1975 and is typical of middle schools designed in that time period with respect to layout, construction materials, and programming. The school has seen few if any improvements and no additions or renovations since opening in 1975 and, despite the staff’s ongoing efforts to ensure a safe and well-maintained learning environment, the Shaw School is no longer able to sufficiently meet our needs. The school’s mechanical and electrical systems are original to the building and provide inefficient and inadequate service. The school is not fully ADA compliant and can only minimally meet the Section 504 requirements of students with environmental sensitivities who require strict temperature controls. The building lacks an automatic fire suppression system (sprinklers and standpipes). Of special concern is an ongoing issue of underground water seeping up through the foundation and pooling on floor tiles in certain locations, which causes wet conditions and slip hazards.

The Town is experiencing a significant increase in new housing starts, which will inevitably lead to a significant spike in school enrollment. While some additional enrollment can be accommodated at the Elmwood Street School and the Jr./Sr. High School, the Shaw School is at maximum capacity. Since original construction, there have been no repair or construction projects of any kind for the R.E. Shaw School that required borrowing or an override.

Q: Could we fix the school building ourselves to make it last for another ten or more years?
Partnering with the MSBA allows us to address all of Shaw’s building deficiencies comprehensively at half the cost. If we were to address some of the more significant building issues piecemeal, none of the cost would be reimbursed; the Town would incur all costs associated with becoming ADA compliant, upgrading the electrical system, providing fire suppression systems, replacing the HVAC system, addressing the issue of groundwater permeating the foundation, and, if necessary, housing students in alternative venues while repairs are made.
Q: Could we move grades 4-6 to the Jr./Sr. High School and build a new high school instead?

The Town of Millbury could certainly consider an alternative project such as this, but would not receive reimbursement from the MSBA, which has declined to support this reconfiguration scenario. High school building projects are consistently much more expensive than elementary building projects and the MSBA is clear that it will only support the most financially responsible proposal as determined by a rigorous Feasibility Study. Without the support of the MSBA, Millbury would incur the full cost of any building project.

Q: What is a Feasibility Study? $550,000 for a Feasibility Study seems high. How did you arrive at that number?

The Feasibility Study, which is conducted by the School Building Committee in partnership with a project manager, an architect, and an engineering firm, will evaluate the needs of the school and district and propose possible solutions. The process, which typically takes between 12 and 18 months, includes a comprehensive site survey, an environmental survey, a complete facilities review, a review of programmatic needs, enrollment projections, and design parameters. As a result of this research, the Committee will have a detailed schematic design proposal along with cost and timeline estimates. The estimated cost for the Feasibility Study is based on the average the cost of MSBA projects similar to Shaw’s profile over the past three years. In addition, discussions with school districts that are currently in the Feasibility phase provided significant insight.

Q: What if the Feasibility Study vote doesn’t pass?

Voters must pass the measure at both the election and the Town Meeting. If voters choose not to approve a debt exclusion to fund a Feasibility Study for the R.E. Shaw School project on April 25th and/or May 2nd, the School Building Committee may recommend another attempt through a special election and special Town Meeting. However, if a vote is not secured by November 27, 2017, the District will not meet pre-requisite requirements and the MSBA will rescind its decision to partner with us.

Q: Does a “yes” vote for the Feasibility Study constitute a “yes” vote for a Shaw School building project?

No. An affirmative vote for a Feasibility Study will simply allow the School Building Committee to work with a project manager, an architect, and engineers to determine whether a new or renovated building is appropriate and develop plans and cost estimates for a construction project. When the Feasibility Study is complete, voters will then be asked to consider approving the actual construction project at a future election and Town Meeting.

Q: What is the MSBA and how does it work?

Created by the legislature in 2004, the Massachusetts School Building Authority (MSBA) supports cities and towns to fund capital improvement projects for schools across the Commonwealth. The MSBA dedicates one penny of the state’s 6.25% sales tax to help partially fund needed school construction projects. For more, please visit http://www.massschoolbuildings.org/about

Q: What is Millbury’s reimbursement rate from MSBA and how was it calculated?

The R.E. Shaw School building project, including the Feasibility Study, is subject to partial reimbursement from the MSBA, which is currently estimated to be 53%. Our District’s base reimbursement rate is calculated annually based on local socio-economic factors and certain factors related to the building process. For a full description, including the specific socio-economic and building factors, please see http://www.massschoolbuildings.org/sites/default/files/edit-contentfile/Guidelines_Forms/Guidelines_Policies/RateCalculation.pdf

Q: Does the MSBA work with Districts on a “first come, first served” basis?

The MSBA grant program is based on urgency and need, consistent with its eight statutory criteria, and not the time of the Statement of Interest submission. Of the 156 Statements of Interest submitted to the MSBA in 2016, the Shaw School was one of 65 projects that were accepted into the program, and one of only 17 projects approved for renovation or new construction.